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2 September 1966

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MEMORANDUM FOR: Special Assistant to the DDI for Special Projects

SUBJECT:

Review of Relations Between Intelligence Directorate

and Scientific and Technical Directorate

REFERENCE:

25X1B4b

Your Memorandum, same subject, 15 August 1966

- 1. The relationships most pertinent to your inquiry between the Office of Basic Intelligence and DDS&T arise from two sources:
 - a. The responsibility of the Geography Division for monitoring Communist-bloc geodesy, gravimetry, and cartography, and Communist scientific activity in the Arctic and Antarctic, and the necessity for coordination between this activity and related activities in DDS&T.
 - b. Requirements for geographic intelligence support laid on the Geography Division by DDS&T.
- 2. With respect to paragraph 1.a. above, we have the following comments:
 - a. In our experience paragraphs 2 to 6, inclusive, of the so-called interface agreement of 1963 have little relevance to current practice.
 - (1) Present extent of coordination. We have seen current items published in the weekly Surveyor (for community-wide distribution) in complete disregard of comments we have expressed on related articles in the daily intra-Agency Surveyor and which are subject to coordination. Exercise reports, including some aspects of geodetic positioning, have been disseminated without coordination with us. More attention is paid, however, to coordinating the Scientific Intelligence Digest with us. Some DDS&T analysts seem to resent the necessity for coordination. Underlying this feeling is the timeworn question of where scientific and technical intelligence ends and general intelligence begins. OSI analysts have at times insisted on placing their own political interpretations on scientific and technical developments. Some S&T analysts will recognize the expertise of counterparts in other components and a constructive exchange of

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ideas can develop. The routine provision of scientific and technical intelligence material to us could be improved. While we do receive such material through Reading Fanel distribution, we are second on the routing and in many instances the material has not reached us. The exchange of information between DDS&T and Geography Division analysts varies widely in extent, depending on rapport between the individuals.

(2) Difficulty of coordination. The large number of divisions in DDS&T and an apparent lack of an effective liaison mechanism between them makes coordination very difficult. We have found that, apparently because of the recency of the organization of DDS&T, many of its analysts are not up to date on Agency-wide activities. Compartmentalization has its price. The fact that we have advised someone in a DDS&T component, such as about our work in geodesy 25X1B4b and mathematical cartography is no guarantee that anyone in enother DDS&T component will learn about our mission. Duplication of effort results from the limited knowledge of what others are doing. For example, ACB/GSD/SI undertook a comprehensive production on Soviet Antarctic activities which had already been covered to a substantial degree by GD/X/BI, whereas the great gap in coverage was Soviet Arctic activities.

b. We suggest that the following provisions or changes be incorporated in any rewrite of the 1963 agreement:

- (1) Differences that remain between components after working-level coordination are to be resolved before final publication.
- (2) A centralized coordinating or liaison function to be established in DDS&T, especially for coordination of intelligence production other than current intelligence.
- (3) Exchange of intelligence production plans between DDI and DDS&T whenever practicable, to avoid duplication of effort as well as gaps in intelligence coverage.
- (4) Ambiguities in the present working of the agreement should be clarified. For instance, the actual functional difference between "over-all responsibility" (paragraph 2) and "basic responsibility" (paragraph 3) is obscure, as is the distinction between "integration" (paragraph 4) and "incorporation" (paragraph 5).

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- 3. With respect to paragraph 1.b. above, we have the following comments:
 - a. A substantial portion of the DDS&T projects for which support is requested from us are concerned with basic environmental data to establish parameters within which DDS&T is developing a potential for scientific collection activities or techniques. Our product is accordingly for intra-Agency use rather than for incorporation in finished intelligence for outside consumption.
 - b. The 1963 agreement, although seeming to deal with relationships in general between the two Directorates, in fact relates primarily to production of finished intelligence and does not deal adequately with existing DDI support to DDS&T collection or developmental efforts. When rewritten, the agreement should adequately recognize the DDI support to DDS&T, specifically, the geographic intelligence support supplied to S&T divisions. The agreement should also state DDS&T responsibility to routinely supply information to DDI for purposes other than production of finished intelligence.
 - c. No provision is made for DDS&T feed-back to DDI for intraAgency use. Paragraph 6 of the agreement concerns finished
 intelligence, primarily. Geography Division personnel receive
 very few evaluations of the effectiveness of their work for DDS&T.
 Aside from a rewrite of the agreement, other steps should be
 taken to secure better feed-back from DDS&T. Briefings on the
 mission, functions and organization of DDS&T should be given to
 Geography Division personnel, and similar briefings on GD should
 be given to DDS&T personnel. We should also like to see the
 complete DDS&T reports to which we contribute, sanitized if
 necessary, to help us evaluate our work. Finally, we should
 levy requirements on DDS&T for environmental data collected as
 a by-product of their activities.
- 4. The OBI relationships with DDS&T involving the NIS Program and Cartography Division are satisfactory and do not require any changes in the interface agreement.

(signed) JAMES A. BRAMMEIA

JAMES A. BRANNELL Director of Basic Intelligence

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25X1A9a OD/OBI:

jmc/3334(2 Sep 1966)